

April 24, 2018

The Honorable Richard Shelby Chairman Committee on Appropriations S-128 The Capitol Washington, DC 25010

The Honorable Roy Blunt Chairman Committee on Appropriations 260 Russell Senate Office Building Washington, D.C. 20510

The Honorable John Hoeven Chairman Committee on Appropriations Subcommittee on Agriculture & FDA 338 Russell Senate Office Building Washington, DC 20510

The Honorable Patrick Leahy Vice Chairman Committee on Appropriations S-128 The Capitol Washington, DC 20510

The Honorable Patty Murray Ranking Member Committee on Appropriations Subcommittee on Labor, HHS & Education Subcommittee on Labor, HHS & Education 154 Russell Senate Office Building Washington, D.C. 20510

> The Honorable Jeff Merkley Ranking Member Committee on Appropriations Subcommittee on Agriculture & FDA 313 Hart Senate Office Building Washington, DC 20510

Dear Chairman Shelby, Vice Chairman Leahy, Chairman Blunt and Ranking Member Murray and Chairman Hoeven and Ranking Member Merkley:

We sincerely thank you for recognizing and decisively responding to the challenges of Alzheimer's disease and other forms of dementia (including vascular, Lewy body dementia and frontotemporal degeneration) by passing the Fiscal Year 2018 (FY18) omnibus appropriations with a historic funding increase for Alzheimer's research. We applaud your continued determination to seize the enormous opportunities for America if we invest in the science, care, and support required to overcome these challenges and for recognizing the consequences if we fail to act. Doing so is a national priority, an economic and budgetary necessity, a health and moral imperative.

As you work to construct Fiscal Year 2019 (FY19) appropriations bills, we respectfully encourage you to continue the momentum toward the National Alzheimer's Plan goals and your own commitment to advancing science, care, and support. Specifically, we request that the FY19 appropriations bills include at least the following minimum increases:

• \$425 million for National Institutes of Health (NIH) research for Alzheimer's disease and other forms of dementia resulting in an NIH-wide dementia research budget of at least \$2.253 billion in FY19.

- \$500 million for aging research across the NIH, in addition to the funding for dementia-specific research. This increase will ensure that the NIH has the resources to address the many other age-related chronic diseases that affect people with dementia.
- \$2 billion for the NIH, in addition to funds included in the 21st Century Cures Act for targeted initiatives.
- \$473 million for the Food and Drug Administration (FDA), in addition to funds included in the 21st Century Cures Act for targeted initiatives.
- \$57 million for dementia care and services programs at federal agencies including, but not limited to, the Administration for Community Living (ACL), Centers for Disease Control and Prevention (CDC), and the Department of Justice (DoJ). These investments are relatively small but crucial complements to vastly larger Medicaid and Medicare expenditures to care for people living with dementia.

There are few more compelling or complex issues to confront our aging society, now and over the coming decades, than Alzheimer's disease and other forms of dementia. These neurodegenerative conditions impose enormous costs to our nation's health, prosperity, and social fabric, costs that are skyrocketing. Based on the National Institute on Aging's Health and Retirement Study (HRS), we know that the health system costs of caring for people with dementia in the United States are comparable to, and perhaps greater than, those for heart disease and cancer. A recent analysis of HRS data revealed that average per-person health care spending in the last five years of life for people with dementia was more than \$250,000 -- 57 percent greater than costs associated with death from other diseases including cancer and heart disease.

Today, more than 5.7 million Americans are living with dementia at an annual cost to our economy exceeding \$259 billion. An estimated 16 million Americans provide unpaid care for someone with dementia, resulting in additional healthcare and economic costs for the family caregiver. Alzheimer's disease contributes to the deaths of approximately 500,000 Americans each year. Alzheimer's disease is the third leading cause of death in the United States and the only one among the top 10 for which there is no proven means of prevention, disease modification or cure.

Today, another person develops the disease every 65 seconds; by 2050, someone in the United States will develop the disease every 33 seconds. This explosive growth will cause Alzheimer's costs to increase from an estimated \$277 billion in 2018 to \$1.1 trillion in 2050 (in 2018 dollars). The federal government, through Medicare and Medicaid payments, shoulders an estimated 70 percent of all such direct care costs. These mounting costs threaten to bankrupt families, businesses and our health care system.

The choice before our nation is not whether to pay for dementia -- we are paying dearly. The question is whether we will emulate the investment strategies that have led to remarkable progress in fighting other leading causes of death such as cancer, HIV/AIDS and heart disease and achieve similar breakthroughs, or spend trillions to care for tens

of millions of people. A modernized and more robust research portfolio can help America prevent this catastrophe and move us closer to achieving our national goal of preventing and effectively treating dementia by 2025.

Due to leadership and direction from Congress, the Department of Health and Human Services (HHS) continues to increase prioritization of Alzheimer's disease and other forms of dementia. The publicly-appointed members of the Advisory Council on Alzheimer's Research, Care, and Services have generated their most thoughtful and catalytic recommendations for the annual update to the National Plan to Address Alzheimer's Disease. There is heightened focus on improving care for people with advanced dementia. ix The Food and Drug Administration is encouraging new research avenues and clarifying regulatory approval pathways. X Your committee and NIH have moved mountains to create additional resources, public-private partnerships, and a culture of urgency. Across the NIH, institutes are supporting promising research into Alzheimer's disease and other forms of dementia to: understand genetic risk factors;xi address health disparities among women, xii African Americans, xiii Hispanics, xiv and persons with intellectual disabilities; xv understand Down syndrome's relationship to Alzheimer's disease; and pursue cutting-edge trials aimed at preventing or substantially slowing disease progression by administering treatments much earlier in the disease process.xvi In FY19, the National Institute on Aging (NIA) plans to increase its research focus on Molecular Pathogenesis and Pathophysiology of Alzheimer's Disease; Diagnosis, Assessment, and Disease Monitoring; Translational Research and Clinical Interventions; Epidemiology; and Care and Caregiver Support.xvii

We support the recommendation from the Ad Hoc Group on Medical Research to appropriate at least \$39.3 billion in FY19 for the NIH, including funds provided to through the 21st Century Cures Act for targeted initiatives. This funding level would continue a trajectory of steady and predictable annual increases – allowing for meaningful growth above inflation in the base budget that would expand NIH's capacity to support promising science in all disciplines – and would ensure that the Innovation Account supplements the agency's base budget, as intended, through dedicated funding for specific programs.

We support the recommendation from the Alliance for a Stronger FDA to appropriate at least \$3.32 billion in FY19 for the FDA, including the President's request for \$473 million in additional spending on medical products programs. Funding would strengthen FDA systems that guide and support agency decision-making and stimulate innovation for medical products, including improvements in drug and device manufacturing, advances in the use of real world evidence in medical product development, revisions to the regulatory framework for digital health technology, enhancements to research on rare diseases such as less common forms of dementia, and new systems that could speed the introduction of cost-saving generic drugs.

As urgently as resources are needed to enable scientific breakthroughs, the millions of Americans currently living with dementia and their family caregivers deserve strengthened commitments to programs to protect and enhance their quality of life. We commend your work to provide substantial increases in FY 18 funding for the CDC Alzheimer's disease health promotion program (28.6%), the Lifespan Respite Care program (up 20.6%), the Alzheimer's Disease Demonstration Program (up 20.5%), the National Family Caregiver Support Program (up 19.9%), and Meals on Wheels (up 8.4%). We encourage you to provide for similar increases in FY 19. New funding is

needed to sustain core Older Americans Act services and to develop and disseminate services instrumental to achieving the national plan's goals to enhance care quality, efficiency and expand supports. These programs provide essential respite, training, and support to help family caregivers meet the needs of persons living with dementia. The CDC's Healthy Brain Initiative will launch its 2018-2022 Healthy Brain Aging Roadmap to ramp up the nation's public health capacity in addressing dementia. The Roadmap will advance strategies to reduce lifestyle risk factors, improve detection and diagnosis, strengthen community supports for people with dementia and their families, and redress health disparities. The Department of Justice's Missing Alzheimer's Disease Patient Alert Program is a vital lifeline for people living with dementia who are at risk of wandering. Until an effective treatment to prevent, slow or cure dementia comes to market, families and friends rely on these programs to protect their own well-being while helping persons with dementia to remain independent and in the community while delaying placement in institutional settings.

Thank you for considering our views and for your commitment to overcoming Alzheimer's disease and other forms of dementia. For any questions or additional information about this legislation or other policy issues, please contact Ian Kremer, executive director of Leaders Engaged on Alzheimer's Disease (the LEAD Coalition), kix ikremer@leadcoalition.org or (571) 383-9916.

Sincerely,

Abe's Garden Alzheimer's Center of Excellence

Accelerate Cure/Treatments for Alzheimer's Disease (ACT-AD) Coalition

ActivistsAgainstAlzheimer's Network

African American Network
Against Alzheimer's

AgeneBio

Aging and Memory Disorder Programs, Howard University

Paul S. Aisen, MD (Keck School of Medicine of USC, Alzheimer's Therapeutic Research Institute*)

Alliance for Aging Research

Alliance for Patient Access

Alzheimer's & Dementia Alliance of Wisconsin

Alzheimer's Disease Resource Center, Inc. (ADRC)

Alzheimer's Drug Discovery Foundation

Alzheimer's Foundation of America

Alzheimer's Greater Los Angeles

Alzheimer's Mississippi

Alzheimer's New Jersey

Alzheimer's Orange County

Alzheimer's San Diego

Alzheimer's Tennessee

Alzheimer's Texas

AMDA – The Society for Post-Acute and Long-Term Care Medicine

American Academy of Neurology

American Aging Association

American Association for Geriatric Psychiatry

American Federation for Aging Research (AFAR)

American Geriatrics Society

American Medical Women's Association

Argentum | Expanding Senior Living

Association of Population Centers

Avanir

Laura D. Baker, PhD (Wake Forest University Health Sciences*)

Banner Alzheimer's Institute

David M. Bass, PhD (Benjamin Rose Institute on Aging*)

Beating Alzheimer's by Embracing Science

Benjamin Rose Institute on Aging

Biogen

B'nai B'rith International

Soo Borson MD (Minnesota Brain Aging Research Collaborative*)

James Brewer, M.D., Ph.D. (UC San Diego and Alzheimer's Disease Cooperative Study*)

BrightFocus Foundation

Christopher M. Callahan, MD (Indiana University Center for Aging Research*)

Caregiver Action Network

CaringKind, The Heart of Alzheimer's Caregiving

Center for BrainHealth at The University of Texas at Dallas

Center to Advance Palliative Care

Sandra Bond Chapman, PhD (Center for BrainHealth at The University of Texas at Dallas*)

ClergyAgainstAlzheimer's Network

Cleveland Clinic Foundation

Cognition Therapeutics

CorTechs Labs

Suzanne Craft, PhD (Wake Forest School of Medicine*)

Critical Path for Alzheimer's Disease

Jeffrey Cummings, MD, ScD (Cleveland Clinic Lou Ruvo Center for Brain Health*)

Cure Alzheimer's Fund

Darrell K. Royal Fund for Alzheimer's Research

Dementia Alliance International

Department of Neurology, Washington University School of Medicine

Diverse Elders Coalition

Drexel University College of Nursing and Health Professions

Duke (Alzheimer's) Family Support Program

Eisai Co., Ltd.

ElevatingHOME

Gary Epstein-Lubow, MD
(Alpert Medical School of Brown
University*)

Faith United Against Alzheimer's Coalition

Fujirebio

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Joseph E. Gaugler, PhD (School of Nursing, Center on Aging, University of Minnesota*)

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Daniel R. George, Ph.D, M.Sc (Penn State College of Medicine*)

Georgetown University Medical Center Memory Disorders Program

Gerontological Society of America

Laura N. Gitlin, PhD (Drexel University, College of Nursing and Health Professions*)

Lisa P. Gwyther, MSW, LCSW (Duke University Medical Center*)

Hadassah, The Women's Zionist Organization of America, Inc.

David M. Holtzman, MD (Washington University School of Medicine, Department of Neurology*)

Home Instead Senior Care

Huffington Center on Aging

Indiana University Center for Aging Research

Janssen R&D

Kathy Jedrziewski, PhD (University of Pennsylvania*)

Johns Hopkins Memory and Alzheimer's Treatment Center

Katherine S. Judge, PhD (Cleveland State University*)

Keck School of Medicine of USC, Alzheimer's Therapeutic Research Institute

Keep Memory Alive

Diana R Kerwin, MD (Texas Alzheimer's and Memory Disorders*)

Walter A. Kukull, PhD (School of Public Health, University of Washington*)

Bruce Lamb, Ph.D. (Indiana University School of Medicine*)

Latino Alzheimer's and Memory Disorders Alliance

LatinosAgainstAlzheimer's

LeadingAge

Lewy Body Dementia Association

Linked Senior, Inc.

Lundbeck

Kostas Lyketsos, M.D., M.H.S. (Johns Hopkins Memory and Alzheimer's Treatment Center*)

Medicare Rights Center

Michigan State University Alzheimer's Alliance

Milken Institute Center for the Future of Aging

Minnesota Association of Area Agencies on Aging

Minnesota Brain Aging Research Collaborative David G. Morgan, PhD (Michigan State University*)

Mount Sinai Center for Cognitive Health

National Alliance for Caregiving

National Asian Pacific Center on Aging

National Association of Activity Professionals

National Association of States United for Aging and Disabilities

National Center for Creative Aging

National Certification Council for Activity Professionals

National Committee to Preserve Social Security and Medicare

National Council for Behavioral Health

National Down Syndrome Society

National Hospice and Palliative Care Organization (NHPCO)

National Task Group on Intellectual Disabilities and Dementia Practices

Neurotechnology Industry Organization

NFL Neurological Center

NYU Alzheimer's Disease Center

NYU Langone Center on Cognitive Neurology

Noah Homes

Thomas O. Obisesan, MD, MPH (Howard University Hospital*)

Otsuka America Pharmaceutical Inc (OAPI)

Piramal Imaging S.A.

Planetree International

Population Association of America

Prevent Alzheimer's Disease 2020

Peter Reed, PhD (Sanford Center for Aging, University of Nevada Reno*)

Eric Reiman, MD (Banner Alzheimer's Institute*)

- ResearchersAgainstAlzheimer's
- David B. Reuben, MD (David Geffen School of Medicine at UCLA*)
- Stephen Salloway, M.D., M.S. (The Warren Alpert Medical School of Brown University*)
- Quincy Miles Samus, PhD, MS (Johns Hopkins School of Medicine*)
- Second Wind Dreams, Inc./ Virtual Dementia Tour
- Amanda G. Smith, M.D. (USF Health Byrd Alzheimer's Institute*)
- Stark Neurosciences Research Institute, Indiana University School of Medicine
- Rudolph Tanzi, PhD (Department of Neurology, MGH/Harvard Medical School*)
- The Association for Frontotemporal Degeneration
- The Evangelical Lutheran Good Samaritan Society
- The Youth Movement Against Alzheimer's
- Geoffrey Tremont, Ph.D., ABPP-CN (Alpert Medical School of Brown University*)
- John Q. Trojanowski M.D., Ph.D. (Perelman School of Medicine at the University of Pennsylvania*)

- R. Scott Turner, MD, PhD (Georgetown University Memory Disorders Program*)
- University of Minnesota School of Nursing, Center on Aging
- University of Pennsylvania
 Udall Parkinson's Research Center
- University of Pennsylvania Center for Neurodegenerative Disease Research
- University of Pennsylvania Alzheimer's Disease Core Center
- UsAgainstAlzheimer's, LEAD Coalition co-convener
- USF Health Byrd Alzheimer's Institute
- VeteransAgainstAlzheimer's
- Volunteers of America, LEAD Coalition co-convener
- Vradenburg Foundation
- Carol J. Whitlatch, PhD (Benjamin Rose Institute on Aging*)
- Nancy Wilson, MA LCSW (Baylor College of Medicine*)
- Wisconsin Alzheimer's Institute, School of Medicine and Public Health, University of Wisconsin-Madison
- WomenAgainstAlzheimer's

^{*} Affiliations of individual researchers are for identification purposes only and do not necessarily represent the endorsement of affiliated institutions.

i http://www.nejm.org/doi/full/10.1056/NEJMsa1204629

http://www.nejm.org/doi/full/10.1056/NEJMsa1204629

iii http://annals.org/article.aspx?articleid=2466364#

iv https://www.alz.org/documents custom/2018-facts-and-figures.pdf

v http://www.neurology.org/content/early/2014/03/05/WNL.0000000000000240

xhttps://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/U CM596728.pdf

- xi http://www.nia.nih.gov/alzheimers/publication/2012-2013-alzheimers-disease-progress-report/genetics-alzheimers-disease
- xii http://www.alz.org/downloads/facts figures 2014.pdf
- iii http://www.usagainstalzheimers.org/sites/default/files/USA2 AAN CostsReport.pdf
- xiv http://www.nhcoa.org/wp-content/uploads/2013/05/NHCOA-Alzheimers-Executive-Summary.pdf and http://www.usagainstalzheimers.org/sites/all/themes/alzheimers networks/files/LatinosAgainstAlzheimers_Issue_Brief.pdf
- xv http://aadmd.org/sites/default/files/NTG Thinker Report.pdf
- xvi http://www.nia.nih.gov/alzheimers/publication/2012-2013-alzheimers-disease-progress-report/advancing-discovery-alzheimers#priorities
- xvii https://www.nia.nih.gov/sites/default/files/2017-07/FY19-bypass-budget-report-508 0.pdf
- xviii http://aspe.hhs.gov/daltcp/napa/NatlPlan2014.pdf
- xix http://www.leadcoalition.org Leaders Engaged on Alzheimer's Disease (the LEAD Coalition) is a diverse national coalition of member organizations including patient advocacy and voluntary health non-profits, philanthropies and foundations, trade and professional associations, academic research and clinical institutions, and home and residential care providers, large health systems, and biotechnology and pharmaceutical companies. The LEAD Coalition works collaboratively to focus the nation's strategic attention on dementia in all its causes -- including Alzheimer's disease, vascular disease, Lewy body dementia, and frontotemporal degeneration -- and to accelerate transformational progress in detection and diagnosis, care and support, and research leading to prevention, effective treatment and eventual cure. One or more participants may have a financial interest in the subjects addressed.

vi http://www.neurology.org/content/early/2014/03/05/WNL.0000000000000240

vii https://www.alz.org/documents custom/2018-facts-and-figures.pdf

viii http://aspe.hhs.gov/daltcp/napa/NatlPlan.pdf

ix https://aspe.hhs.gov/national-research-summit-care-services-and-supports-persons-dementia-and-their-caregivers