

June 14, 2018

The Honorable Orrin G. Hatch Chairman Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510 The Honorable Ron Wyden Ranking Member Committee on Finance United States Senate 219 Dirksen Senate Office Building Washington, D.C. 20510

Dear Chairman Hatch and Ranking Member Wyden:

We sincerely thank you and your colleagues for recognizing and decisively responding to the challenges of Alzheimer's disease and other forms of dementia (including vascular, Lewy body dementia and frontotemporal degeneration). Congressional determination to make dementia a national priority has been evident, powerful, and effective. From passage of the National Alzheimer's Project Act, to historic funding increases for Alzheimer's research, and legislation that improves quality of life for those facing dementia while strengthening the scientific enterprise. Congress is changing the trajectory of Alzheimer's disease and other forms of dementia. We applaud your continued commitment to seize the enormous opportunities for America if we invest in the science, care, and support required to overcome these challenges and for recognizing the consequences if we fail to act. Doing so is a national priority, an economic and budgetary necessity, a health and moral imperative. In that same spirit, we encourage Senate Committee on Finance to pass the bicameral, bipartisan Concentrating on High-Value Alzheimer's Needs to Get to an End (CHANGE) Act (S.2387).

The CHANGE Act will advance systemic changes required to strengthen care for millions of American families currently facing dementia while helping to maximize the value of our national investments in science to deliver prevention, disease modifying treatments and an eventual cure. In particular, the CHANGE Act makes clear that Medicare should adopt and cover uniformly accepted assessment and diagnostic tools for Alzheimer's disease and other forms of dementia. As research increasingly focuses on intervening at the earliest point in the disease trajectory, shortcomings in disease detection impede progress toward breakthrough therapies. The lack of uniform Alzheimer's tools delays cognitive impairment detection and diagnosis at the earliest possible point, resulting in decreased opportunities for people to access timely treatment options, including clinical trial participation.

When people receive a timely and accurate diagnosis, they are better able to make informed decisions about participating in research. They also have improved opportunities to make productive medical, financial, legal, and spiritual choices to improve both their own quality of life and that of their family caregivers. Delaying diagnosis or receiving an inaccurate diagnosis significantly complicates and all-too-often prevents research participation and undermines efficacy of quality of life decisions.

The CHANGE Act would encourage early assessment and diagnosis, improve care, and accelerate scientific progress:

- Diagnosis / Clinical Research: Would require the Centers for Medicare and Medicaid Services to identify a uniform, reliable cognitive impairment detection tool or set of tools and to incentivize clinicians to detect, refer, and diagnose Alzheimer's disease and other forms of dementia in their earliest stages. Earlier diagnosis would allow for increased clinical trial participation and contribution by the patient in health care decision making, and validated tools would make it much easier for physicians to provide earlier diagnoses.
- Care: Would use Medicare authority to test a comprehensive continuum of
 care addressing care needs for people living with Alzheimer's disease and
 other forms of dementia along with their caregivers, modeled on the
 Programs of All- Inclusive Care for the Elderly (the PACE Program). It also
 would create a coverage and payment model that offers family caregivers
 evidence-based training and certification specific to dementia care that
 qualifies them to provide certain medically necessary services that society
 relies upon them to provide.

The CHANGE Act comes at a time of deepening urgency and expanding opportunity. While the need never has been greater, Congress and federal agencies are taking unprecedented action build comprehensive, integrated and transformative solutions.

Alzheimer's disease and other forms of dementia impose enormous costs to our nation's health, prosperity, and social fabric, costs that are skyrocketing. Based on the National Institute on Aging's Health and Retirement Study (HRS), we know that the health system costs of caring for people with dementia in the United States are comparable to, and perhaps greater than, those for heart disease and cancer. A recent analysis of HRS data revealed that average perperson health care spending in the last five years of life for people with dementia was more than \$250,000 -- 57 percent greater than costs associated with death from other diseases including cancer and heart disease.

Today, more than 5.7 million Americans are living with dementia at an annual cost to our economy exceeding \$259 billion.iv An estimated 16 million Americans

provide unpaid care for someone with dementia, resulting in additional healthcare and economic costs for the family caregiver. Alzheimer's disease contributes to the deaths of approximately 500,000 Americans each year. Alzheimer's disease is the third leading cause of death in the United States^v and the only one among the top 10 for which there is no proven means of prevention, disease modification or cure.^{vi}

Today, another person develops the disease every 65 seconds; by 2050, someone in the United States will develop the disease every 33 seconds. This explosive growth will cause Alzheimer's costs to increase from an estimated \$277 billion in 2018 to \$1.1 trillion in 2050 (in 2018 dollars). The federal government, through Medicare and Medicaid payments, shoulders an estimated 70 percent of all such direct care costs. These mounting costs threaten to bankrupt families, businesses and our health care system.

Due to leadership and direction from Congress, the Department of Health and Human Services (HHS) continues to increase prioritization of Alzheimer's disease and other forms of dementia. The publicly-appointed members of the Advisory Council on Alzheimer's Research, Care, and Services have generated their most thoughtful and catalytic recommendations for the annual update to the National Plan to Address Alzheimer's Disease. There is heightened focus on improving care for people with advanced dementia. Viii The Food and Drug Administration is encouraging new research avenues and clarifying regulatory approval pathways. ix Your committee and NIH have moved mountains to create additional resources, public-private partnerships, and a culture of urgency. Across the NIH, institutes are supporting promising research into Alzheimer's disease and other forms of dementia to: understand genetic risk factors; address health disparities among women, xi African Americans, xii Hispanics, xiii and persons with intellectual disabilities:xiv understand Down syndrome's relationship to Alzheimer's disease; and pursue cutting-edge trials aimed at preventing or substantially slowing disease progression by administering treatments much earlier in the disease process.xv In the coming year, the National Institute on Aging (NIA) plans to increase its research focus on Molecular Pathogenesis and Pathophysiology of Alzheimer's Disease; Diagnosis, Assessment, and Disease Monitoring; Translational Research and Clinical Interventions; Epidemiology; and Care and Caregiver Support.xvi

The CHANGE Act is essential to unlocking the transformative potential made possible by Congress and federal agencies. The CHANGE Act will improve access to timely and accurate diagnosis, in turn catalyzing better informed decisions about participating in research; simultaneously, the CHANGE Act will offer access to evidence-based care and services to improve quality of life for both the person living with dementia and family caregivers.

Please support passage of this important legislation to advance diagnosis, treatment, research progress, and support for individuals living with dementia and for family caregivers.

Thank you for considering our views and for your commitment to overcoming Alzheimer's disease and other forms of dementia. For any questions or additional information about this or other policy issues, please contact Ian Kremer, executive director of Leaders Engaged on Alzheimer's Disease (the LEAD Coalition), xviii ikremer@leadcoalition.org or (571) 383-9916.

Sincerely,

Abe's Garden Alzheimer's Center of Excellence

ActivistsAgainstAlzheimer's Network

Aging Life Care Association®

African American Network Against Alzheimer's

Paul S. Aisen, MD (Keck School of Medicine of USC, Alzheimer's Therapeutic Research Institute*)

Alliance for Aging Research

Alliance for Patient Access

Alzheimer's & Dementia Alliance of Wisconsin

Alzheimer's Disease Resource Center, Inc. (ADRC)

Alzheimer's Drug Discovery Foundation

Alzheimer's Foundation of America

Alzheimer's Greater Los Angeles

Alzheimer's Mississippi

Alzheimer's New Jersey

Alzheimer's Orange County

Alzheimer's San Diego

Alzheimer's Tennessee

Alzheimer's Texas

AMDA – The Society for Post-Acute and Long-Term Care Medicine

American Academy of Neurology

American Association for Geriatric Psychiatry

American Federation for Aging Research (AFAR)

American Medical Women's Association

Argentum | Expanding Senior Living

Laura D. Baker, PhD (Wake Forest University Health Sciences*)

David M. Bass, PhD (Benjamin Rose Institute on Aging*)

Baylor Scott & White Health

Beating Alzheimer's by Embracing Science

Benjamin Rose Institute on Aging

Biogen

B'nai B'rith International

Soo Borson MD (Minnesota Brain Aging Research Collaborative*)

James Brewer, M.D., Ph.D. (UC San Diego and Alzheimer's Disease Cooperative Study*)

Bridge Builder Strategies

BrightFocus Foundation

Christopher M. Callahan, MD (Indiana University Center for Aging Research*)

Caregiver Action Network

Caregiver Voices United

CaringKind, The Heart of Alzheimer's Caregiving

Center for BrainHealth at The University of Texas at Dallas

Center to Advance Palliative Care

Sandra Bond Chapman, PhD (Center for BrainHealth at The University of Texas at Dallas*)

Joshua Chodosh, MD, MSHS, FACP (New York University*)

ClergyAgainstAlzheimer's Network

Cleveland Clinic Foundation

Cognition Therapeutics

Suzanne Craft, PhD (Wake Forest School of Medicine*)

Critical Path for Alzheimer's Disease (CPAD)

Jeffrey Cummings, MD, ScD (Cleveland Clinic Lou Ruvo Center for Brain Health*)

Darrell K. Royal Fund for Alzheimer's Research

Dementia Alliance International

Department of Neurology, Washington University School of Medicine

Drexel University College of Nursing and Health Professions

Duke (Alzheimer's) Family Support Program

Eisai Co., Ltd.

ElevatingHOME

Eli Lilly and Company

Gary Epstein-Lubow, MD (Alpert Medical School of Brown University*)

Faith United Against Alzheimer's Coalition

Sam Gandy, MD, PhD (Icahn School of Medicine at Mount Sinai*)

Joseph E. Gaugler, PhD (School of Nursing, Center on Aging, University of Minnesota*)

Daniel R. George, Ph.D, M.Sc (Penn State College of Medicine*)

Georgetown University Medical Center Memory Disorders Program

Gerontological Society of America

Laura N. Gitlin, PhD (Drexel University, College of Nursing and Health Professions*)

Global Alzheimer's Platform Foundation

Global Coalition on Aging

Lisa P. Gwyther, MSW, LCSW (Duke University Medical Center*)

Hadassah, The Women's Zionist Organization of America, Inc.

David M. Holtzman, MD (Washington University School of Medicine, Department of Neurology*)

Home Instead Senior Care

Huffington Center on Aging

Indiana University Center for Aging Research

Janssen R&D

Kathy Jedrziewski, PhD (University of Pennsylvania*)

The Jewish Federations of North America

Katherine S. Judge, PhD (Cleveland State University*)

Keck School of Medicine of USC, Alzheimer's Therapeutic Research Institute

Keep Memory Alive

Walter A. Kukull, PhD (School of Public Health, University of Washington*)

Bruce Lamb, Ph.D. (Indiana University School of Medicine*)

Latino Alzheimer's and Memory Disorders Alliance

LatinosAgainstAlzheimer's

Layton Aging and Alzheimer's
Disease Center, Oregon Health &
Science University

LeadingAge

Lewy Body Dementia Association

Allison Lindauer, PhD, NP (Layton Aging and Alzheimer's Disease Center, Oregon Health & Science University*)

Linked Senior, Inc

Lou Ruvo Center for Brain Health

Lundbeck

Medicare Rights Center

Michigan State University Alzheimer's Alliance

Milken Institute Center for the Future of Aging

Minnesota Association of Area Agencies on Aging

Minnesota Brain Aging Research Collaborative David G. Morgan, PhD (Michigan State University*)

Darby Morhardt, PhD, LCSW (Northwestern University Feinberg School of Medicine*)

Mount Sinai Center for Cognitive Health

National Alliance for Caregiving

National Asian Pacific Center on Aging

National Association of Activity Professionals

National Association of Area Agencies on Aging

National Association of Chronic Disease Directors

National Association of Counties (NACo)

National Association of Social Workers (NASW)

National Association of State Long-Term Care Ombudsman Programs (NASOP)

National Association of States United for Aging and Disabilities

National Certification Council for Activity Professionals

National Committee to Preserve Social Security and Medicare

National Consumer Voice for Quality Long-Term Care

National Council for Behavioral Health

National Down Syndrome Society

National Hospice and Palliative Care Organization (NHPCO)

National Task Group on Intellectual Disabilities and Dementia Practices

- Neurotechnology Industry Organization
- NFL Neurological Center
- **Noah Homes**
- **NYU Langone Health**
- Otsuka Pharmaceutical Development and Commercialization
- Planetree International, Inc.
- Prevent Alzheimer's Disease 2020
- Program to Improve Eldercare, Altarum
- Peter Reed, PhD (Sanford Center for Aging, University of Nevada Reno*)
- Researchers Against Alzheimer's
- David B. Reuben, MD (David Geffen School of Medicine at UCLA*)
- Tatiana Sadak, PhD, PMHNP, ARNP (University of Washington School of Nursing*)
- Stephen Salloway, M.D., M.S. (The Warren Alpert Medical School of Brown University*)
- Quincy Miles Samus, PhD, MS (Johns Hopkins School of Medicine*)
- Second Wind Dreams, Inc./ Virtual Dementia Tour
- Amanda G. Smith, M.D. (USF Health Byrd Alzheimer's Institute*)
- Alan B. Stevens, PhD (Baylor Scott & White Health, Center for Healthcare Policy*)
- Rudolph Tanzi, PhD (Department of Neurology, MGH/Harvard Medical School*)

- The Association for Frontotemporal Degeneration
- The Evangelical Lutheran Good Samaritan Society
- The Youth Movement Against Alzheimer's
- Geoffrey Tremont, Ph.D., ABPP-CN (Alpert Medical School of Brown University*)
- R. Scott Turner, MD, PhD (Georgetown University Memory Disorders Program*)
- University of Minnesota School of Nursing, Center on Aging
- USF Health Byrd Alzheimer's Institute
- UsAgainstAlzheimer's, LEAD Coalition co-convener
- VeteransAgainstAlzheimer's
- Anand Viswanathan, MD, PhD (Massachusetts General Hospital and Alzheimer's Disease Research Center*)
- Volunteers of America, LEAD Coalition co-convener
- **Vradenburg Foundation**
- Carol J. Whitlatch, PhD (Benjamin Rose Institute on Aging*)
- Nancy Wilson, MA LCSW (Baylor College of Medicine*)
- WomenAgainstAlzheimer's

* Affiliations of individual researchers are for identification purposes only and do not necessarily represent the endorsement of affiliated institutions.

- xiii http://www.nhcoa.org/wp-content/uploads/2013/05/NHCOA-Alzheimers-Executive-Summary.pdf and http://www.usagainstalzheimers.org/sites/all/themes/alzheimers networks/files/LatinosAgainstAlzheimers Issue Brief.pdf
- xiv http://aadmd.org/sites/default/files/NTG Thinker Report.pdf
- xv http://www.nia.nih.gov/alzheimers/publication/2012-2013-alzheimers-disease-progress-report/advancing-discovery-alzheimers#priorities
- xvi https://www.nia.nih.gov/sites/default/files/2017-07/FY19-bypass-budget-report-508 0.pdf
- http://www.leadcoalition.org_Leaders Engaged on Alzheimer's Disease (the LEAD Coalition) is a diverse national coalition of member organizations including patient advocacy and voluntary health non-profits, philanthropies and foundations, trade and professional associations, academic research and clinical institutions, and home and residential care providers, large health systems, and biotechnology and pharmaceutical companies. The LEAD Coalition works collaboratively to focus the nation's strategic attention on dementia in all its causes -- including Alzheimer's disease, vascular disease, Lewy body dementia, and frontotemporal degeneration -- and to accelerate transformational progress in detection and diagnosis, care and support, and research leading to prevention, effective treatment and eventual cure. One or more participants may have a financial interest in the subjects addressed.

i http://www.nejm.org/doi/full/10.1056/NEJMsa1204629

ii http://www.nejm.org/doi/full/10.1056/NEJMsa1204629

iii http://annals.org/article.aspx?articleid=2466364#

iv https://www.alz.org/documents custom/2018-facts-and-figures.pdf

v http://www.neurology.org/content/early/2014/03/05/WNL.0000000000000240

vi http://www.neurology.org/content/early/2014/03/05/WNL.0000000000000240

vii https://www.alz.org/documents_custom/2018-facts-and-figures.pdf

viii https://aspe.hhs.gov/national-research-summit-care-services-and-supports-persons-dementia-and-their-caregivers

ix https://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Guidances/UCM596728.pdf

^{*} http://www.nia.nih.gov/alzheimers/publication/2012-2013-alzheimers-disease-progress-report/genetics-alzheimers-disease

xi http://www.alz.org/downloads/facts figures 2014.pdf

xii http://www.usagainstalzheimers.org/sites/default/files/USA2 AAN CostsReport.pdf